Current Utility Industry Practices in Integrated Resource Planning

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# **Topics**



- ✓ What is Integrated Resource Planning?
- ✓ How is an IRP Developed?
- ✓ How does IRP Fit With Other Processes?
- ✓ Can an IRP Provide Other Benefits?
- ✓ What is an IRP Not?
- ✓ IRP Trends in the Northwest

# What is Integrated Resource Planning?

- ✓ Process a utility follows to plan the portfolio of energy resources it will use to serve its retail customers' future needs
- ✓ Produces a long-term resource strategy, including
  - 1. Types
  - 2. Amounts
  - 3. Timing

# What is Integrated Resource Planning?



- ✓ An IRP considers a broad range of energy resource alternatives on a consistent, integrated basis
  - efficiency resources (e.g., conservation)
  - generating technologies (e.g., wind power, thermal power plants)
  - portfolio shaping resources (e.g., seasonal exchanges)

# What is Integrated Resource Planning?



- ✓ Many utilities have returned to using IRP processes to determine their long-term resource strategy
  - energy crisis of 2000-2001 highlighted dangers of assuming that energy markets will provide adequate, low-cost resources
  - renewed recognition that utilities have public service obligations to their customers
  - resource decisions are multi-dimensional and have significant impacts (size, scope, duration)



- ✓ Development of an IRP involves extensive analysis
  - addresses multiple objectives (e.g., cost, risk, environmental impacts), including tradeoffs
  - uses various forecasts, assumptions and other inputs (e.g., expected customer demand, resource costs, market prices)
  - recent advances in risk analysis methods improve understanding of uncertainties (e.g., variability in customer demand, hydro conditions, market prices)

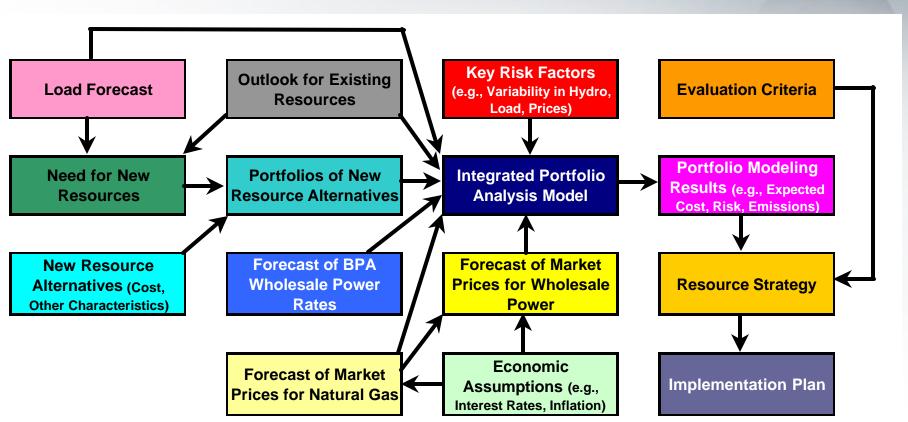


- ✓ IRP analysis looks at net impacts on the utility's overall resource portfolio
  - a utility uses a combined portfolio of resources to serve its customers
  - various types of resources can have differing impacts on a utility's overall portfolio
  - single-dimension measures such as levelized cost or mark-to-market value do not tell a complete or meaningful story
  - examples: seasonal load-resource balance, resource diversity, dispatchability



- ✓ Portfolio analysis models are tools that help the utility "test drive" alternatives before making commitments
  - evaluate various types and mixes of resources
  - use consistent forecasts, assumptions and other inputs
  - assess exposure to uncertainty factors
  - identify leading resource portfolio strategies





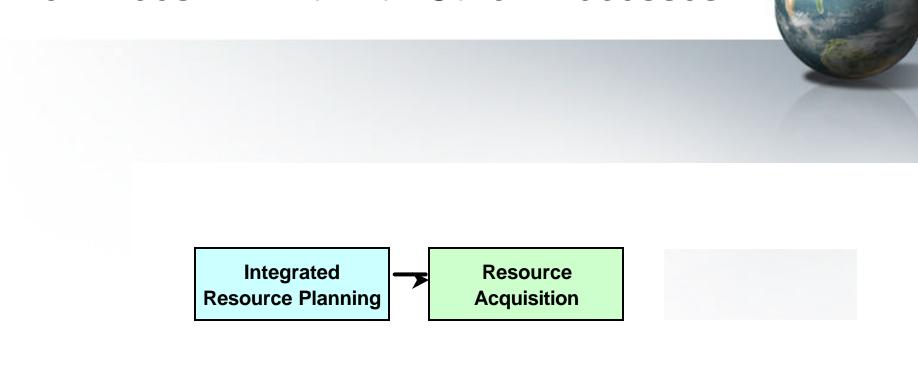


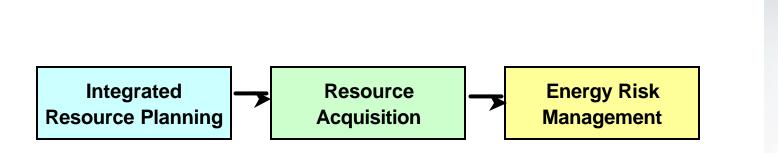
- ✓ In addition to rigorous analysis, an IRP process provides an excellent forum for group learning and consensus-building
  - collaborative effort that actively involves staff from a number of departments across the utility
  - provides opportunity for productive interactions with customers and other stakeholders
  - process and results provide useful information that policy-makers can use to set the utility's resource strategy

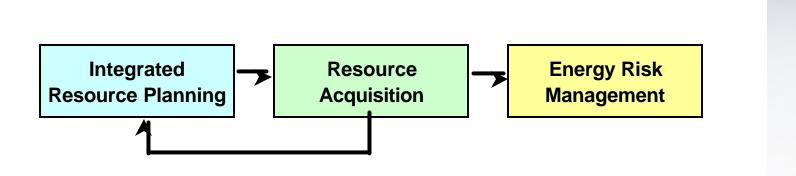


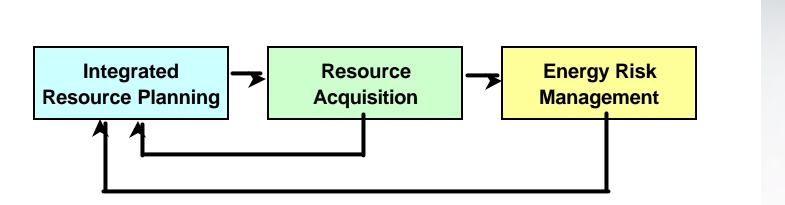
- ✓ IRP is more than a one-time exercise
  - various utilities are beginning to update their IRPs every two years
  - updates incorporate new information (e.g., regulatory developments, technology improvements)
  - updates also focus on topics that help the utility prepare to make upcoming decisions about specific resources
- ✓ Utilities returning to IRP should avoid trying to go from "zero to perfect" in one IRP cycle

Integrated Resource Planning









#### Can an IRP Provide Other Benefits?



- ✓ An IRP process provides a valuable opportunity to "rehearse the future"
  - considers a wide range of possible circumstances (the future is hard to predict)
  - assesses risk exposures and impacts
  - helps identify robust strategies (avoids depending on specific events to make a strategy succeed)

#### Can an IRP Provide Other Benefits?



- ✓ An IRP provides strategic guidance for future decisions about specific resources
  - identifies what kinds of opportunities to pursue in the resource acquisition process (e.g., RFP)
  - BUT, a good strategy provides flexibility to respond when new information becomes available

### Can an IRP Provide Other Benefits?



- ✓ IRP results offer ongoing practical value
  - IRP results provide benchmarks (e.g., resource needs, avoided costs) that the utility can use to evaluate unique opportunities or unsolicited proposals
  - the utility can also use methods and tools developed in its IRP to evaluate acquisition opportunities

# What is Integrated Resource Planning NOT?

- √ a one-time effort
- √ a purely internal or technical exercise
- ✓ an entirely public or qualitative process
- √ based only on one set of inputs that are claimed to be "correct"
- a valid way to justify predetermined conclusions
- ✓ used to develop an overly-specific or inflexible resource strategy
- ✓ used to evaluate specific projects

#### **IRP Trends in the Northwest**



- ✓ PacifiCorp's 2003 IRP help blaze a trail back to resource planning
  - open process, with information sharing and stakeholder participation
  - rigorous analysis, including cost vs. risk
  - provided a template that other utilities now use
- ✓ PSE's 2003 Least Cost Plan followed suit
  - driven by need to replace loss of existing resources
  - innovative analysis (e.g., resource adequacy)
  - collaborative approach melted adversarial relationship

#### **IRP Trends in the Northwest**



- ✓ A few other Investor-Owned Utilities learned the hard way
  - some IOUs rushed to build new generation or acquire power from affiliates, without an IRP or equal consideration of alternatives
  - stakeholders raised concerns, regulators issued orders criticizing inadequacies
  - most Northwest IOUs now recognize that a credible IRP can promote understanding and support for resource acquisitions

#### **IRP Trends in the Northwest**



- ✓ IRP at Northwest publicly-owned utilities
  - historically, BPA's wholesale power rate was a benchmark utilities used to evaluate new power supplies
  - BPA's traditional role in acquiring new power supplies is being shifted to utilities, increasing need for planning
  - most larger publics are returning to IRP (EWEB, Tacoma, Snohomish PUD)